

## Message Text

SECRET

PAGE 01 NATO 05526 01 OF 03 171357Z  
ACTION ACDA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 ACDE-00 SSO-00 NSCE-00  
USIE-00 INRE-00 FEAE-00 OES-07 NRC-05 ERDA-05  
CIAE-00 H-01 INR-07 L-03 NSAE-00 OIC-02 OMB-01  
PA-01 PM-04 PRS-01 SP-02 SS-15 TRSE-00 NSC-05  
/095 W

-----171448Z 113743 /43

O 171340Z JUN 77  
FM USMISSION NATO  
TO SECSTATE WASHDC IMMEDIATE 4275  
SECDEF WASHDC IMMEDIATE  
INFO USDEL MBFR VIENNA  
AMEMBASSY BONN  
AMEMBASSY LONDON  
USMISSION GENEVA  
USNMR SHAPE BE  
USCINCEUR VAIHINGEN GER

S E C R E T SECTION 01 OF 03 NATO 05526

GENEVA FOR SEABED DEL -SLOSS

E.O.11652: GDS  
TAGS: PARM, NATO  
SUBJECT: MBFR: DATA DISAGGREGATION: SPC MEETING JUNE 16  
REF: (A) STATE 67040 (DTG 252317Z MAR 77),  
(B) USNATO 4892 (DTG 071642Z JUN 77),  
(C) STATE 132975 (DTG 090051Z JUN 77)

SUMMARY: AT JUNE 16 SPC MEETING, ITALIAN AND BELGIAN REPS  
SUGGESTED THAT THE SPC CONSIDER A VARIETY OF WAYS OF SUB-  
DIVIDING THE CATEGORY OF "OTHER PERSONNEL" NOT INCLUDED IN  
MAJOR UNITS, BUT THE SUGGESTION WAS NOT FAVORABLY RECEIVED.  
FRG REP AGAIN URGED THAT SPC PROCEED WITH OTHER ISSUES,  
PARTICULARLY THE DISCLAIMER, PENDING RESOLUTION OF THE  
"OTHER PERSONNEL" QUESTION. HE SAID ON A PERSONAL BASIS  
SECRET

SECRET

PAGE 02 NATO 05526 01 OF 03 171357Z

THAT ALLIED AGREEMENT ON A DISCLAIMER MIGHT HELP HIM IN  
OBTAINING FURTHER GUIDANCE ON THE "OTHER PERSONNEL" ISSUE.  
SEVERAL ALLIES, INCLUDING THE UK, SUPPORTED THE FRG PRO-  
POSAL FOR WORK ON OTHER ISSUES, ALTHOUGH SOME NOTED THAT  
ANY SPC WORK MUST BE TENTATIVE AND MUST BE BASED ON THE  
ASSUMPTION THAT "OTHER PERSONNEL" WILL IN FACT BE SUB-  
DIVIDED BY NATIONALITY. RE PHASE II REDUCTION COMMITMENTS,

FRG REP THOUGHT THE QUESTION COULD BE HANDLED BY A NOTE IN THE DISCLAIMER FOR THE INFORMATION OF THE AHG, WHICH WOULD SIMPLY REMIND THE AHG OF THE AGREED ALLIED POSITION. CONSENSUS OF SPC WAS THAT INTERNATIONAL STAFF SHOULD DRAFT DISCLAIMER LANGUAGE BASED ON US AND FRG CONTRIBUTIONS TO HELP FOCUS DISCUSSION, BUT THAT IT WAS TOO EARLY TO ADDRESS LANGUAGE ON OTHER ISSUES. END SUMMARY.

1. ITALIAN REP (CIARRAPICO) SAID THAT ITALY RECOGNIZED THAT OMITTING A BREAKDOWN OF "OTHER PERSONNEL" NOT INCLUDED IN MAJOR UNITS WOULD MAKE IT DIFFICULT TO FIND THE SOURCE OF THE DATA DISCREPANCY. HOWEVER, ITALY IN GENERAL FAVORS THE FRG PROPOSAL, AND WONDERS IF "OTHER PERSONNEL" CANNOT BE BROKEN DOWN ON SOME BASIS OTHER THAN NATIONALITY. HE CITED AS AN EXAMPLE BREAKING "OTHER PERSONNEL" DOWN BY US/ NON-US AND SOVIET/NSWP ELEMENTS, AND PERHAPS FURTHER ON A TERRITORIAL BASIS. BELGIAN REP (CROLLEN), MAKING CLEAR THAT HE WAS NOT SPEAKING ON INSTRUCTIONS, ALSO THOUGHT THE SPC SHOULD REFLECT MORE ON WHETHER AN ALTERNATIVE SUBDIVISION OF "OTHER PERSONNEL" WAS POSSIBLE. CANADIAN REP (BACON) ASKED MC REP ABOUT TECHNICAL FEASIBILITY OF PROPOSING TO EXCHANGE A "MELANGE" OF DATA AS ITALIAN REP HAD SUGGESTED. MC REP (GROUP CAPTAIN SMITH) REPLIED THAT MANY THINGS WERE TECHNICALLY POSSIBLE, BUT WE NEED NATIONAL DATA FROM THE OTHER SIDE, AND ANYTHING WE PUT DOWN WOULD HAVE TO OBTAIN NATIONAL FIGURES IN RETURN. US REP (MOORE) NOTED, WITH RESPECT TO FURTHER SUBDIVISION OF "OTHER PERSONNEL," THAT TO GET THE NATIONAL DATA WE NEED FROM THE OTHER SIDE, THE WEST WILL HAVE TO PUT DOWN NATIONAL FIGURES, OR AT  
SECRET

SECRET

PAGE 03 NATO 05526 01 OF 03 171357Z

LEAST ENABLE THE EAST TO CALCULATE THEM INDIRECTLY. DUTCH REP (MEESMAN) SAID THAT THE SUGGESTION OF THE ITALIAN AND BELGIAN REPS WOULD NOT RECEIVE SUPPORT FROM THE HAGUE, FOR REASONS STATED IN UK PAPER AND BY US REP, AND HE SAW LITTLE ROOM FOR MANEUVER ON THIS ISSUE.

2. RE THE FRG PROPOSAL THAT THE SPC CONCENTRATE MORE ON ISSUES OTHER THAN THE "OTHER PERSONNEL" ISSUE, ITALIAN REP SAID ITALY AGREED THAT THE SPC SHOULD PROCEED IN THIS FASHION. BELGIAN REP SAID HE HAD INSTRUCTIONS TO SUPPORT THE FRG PROPOSAL TO INTENSIFY WORK ON OTHER ISSUES, AND TRY TO MAKE WHAT PROGRESS WE COULD, PENDING RESOLUTION OF THE "OTHER PERSONNEL" ISSUE. UK REP (HOLMER) SAID LONDON WAS HAPPY TO JOIN IN ANY WORK ON OTHER AREAS, BUT SUCH WORK WOULD HAVE TO BE TENTATIVE UNTIL THE CENTRAL PROBLEM WAS RESOLVED.

3. FRG REP (CITRON) URGED THAT SPC PROCEED WITH THE OTHER ISSUES. HE NOTED THE POLITICAL DIFFICULTIES WHICH THE FRG

FACES AT HOME ON MBFR, WHERE MBFR IS A FACTOR IN DOMESTIC POLICY. HE SAID THAT WORK ON LANGUAGE FOR A DISCLAIMER MIGHT HELP HIM IN OBTAINING FURTHER GUIDANCE ON THE "OTHER PERSONNEL" ISSUE. IN ADDITION, THERE WAS WORK TO DO ON THE FRAMEWORK OF THE INITIAL PROPOSAL TO THE EAST, AND ANY TEXT COULD LEAVE A BLANK REGARDING THE "OTHER PERSONNEL" ISSUE. DUTCH REP INQUIRED WHAT WOULD BE THE PURPOSE OF WORKING ON A DISCLAIMER IF THERE WAS NOTHING TO DISCLAIM. FRG REP REPLIED THAT WHATEVER NAC GUIDANCE IS SENT TO THE AHG, IT WILL NEED A DISCLAIMER. BONN IS CONCERNED THAT IF ONE DAY IT DECIDES TO AGREE TO A NATIONAL BREAKDOWN OF "OTHER PERSONNEL," THE EAST WOULD TRY TO USE THIS TO UNDERMINE ASPECTS

SECRET

NNN

SECRET

PAGE 01 NATO 05526 02 OF 03 171430Z  
ACTION ACDA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 ACDE-00 SSO-00 NSCE-00  
USIE-00 INRE-00 FEAE-00 OES-07 NRC-05 ERDA-05  
CIAE-00 H-01 INR-07 L-03 NSAE-00 OIC-02 OMB-01  
PA-01 PM-04 PRS-01 SP-02 SS-15 TRSE-00 NSC-05  
/095 W

-----171447Z 114205 /43

O 171340Z JUN 77  
FM USMISSION NATO  
TO SECSTATE WASHDC IMMEDIATE 4276  
SECDEF WASHDC IMMEDIATE  
INFO USDEL MBFR VIENNA  
AMEMBASSY BONN  
AMEMBASSY LONDON  
USMISSION GENEVA  
USNMR SHAPE BE  
USCINCEUR VAIHINGEN GER

S E C R E T SECTION 02 OF 03 NATO 05526

OF THE ALLIED POSITION. THE GERMANS NEED DISCLAIMERS. DUTCH REP SAID THAT IN THE CONTEXT OF FACILITATING FRG AGREEMENT TO SUBDIVIDING "OTHER PERSONNEL" BY NATIONALITY, HE WOULD AGREE TO WORK ON THE TEXT OF A DISCLAIMER.

4. CANADIAN REP (BACON) ALSO SUPPORTED SPC WORK ON DISCLAIMER LANGUAGE, NOTING THAT IT COULD BE USED BY MINISTRY OFFICIALS IN BONN TO HELP GAIN FRG APPROVAL FOR A SUBDIVISION OF "OTHER PERSONNEL" BY NATIONALITY. FRG REP STRESSED

THAT HIS REMARKS HAD BEEN VERY PERSONAL, AND SHOULD NOT BE CONSTRUED AS A PROMISE OF MOVEMENT ON "OTHER PERSONNEL" IN RETURN FOR SPC AGREEMENT TO CONCENTRATE MORE ON OTHER ISSUES. HE PROPOSED THAT THE INTERNATIONAL STAFF PUT TOGETHER A TEXT OF DRAFT GUIDANCE ON THE DISCLAIMER. UK REP SAID THAT THE UK COULD GO ALONG WITH WORK ON DRAFT GUIDANCE TO FIT WHAT THE FRG WOULD REGARD AS THE WORST CASE,

SECRET

SECRET

PAGE 02 NATO 05526 02 OF 03 171430Z

I.E., THE TABLING OF NATIONAL TOTALS INDIRECTLY.

5. BELGIAN REP RECALLED THE EARLIER US DRAFT GUIDANCE ON DATA EXCHANGE (REF A), WHICH INCLUDED DISCLAIMER LANGUAGE THAT PARALLELED TO SOME EXTENT THE DISCLAIMER PROPOSED IN PARA 4 (SIC) OF THE FRG WORKING PAPER. FRG REP SAID THAT THE FRG WOULD BE WILLING TO WORK ON THE BASIS OF THE US TEXT OF A DISCLAIMER, BUT THE ELEMENTS IN PARA 5 OF THE FRG PAPER (PHASE II REDUCTION COMMITMENTS AND UNIT REDUCTIONS) HAVE TO BE MENTIONED IN SOME WAY, EVEN JUST FOR THE INFORMATION OF THE AHG, TO REMIND THE AHG OF THE AGREED NAC POSITIONS ON THESE SUBJECTS. BONN FEELS STRONGLY THAT THESE TWO SUBJECTS SHOULD FIGURE IN THE GUIDANCE. CHAIRMAN (JUNG) ASKED IF THE FRG REP THOUGHT THAT THE SUBSTANCE OF PARA 5 HAD TO BE TABLED WITH THE EAST, AND FRG REP REPLIED THAT HE THOUGHT IT DID NOT HAVE TO BE TABLED WITH THE EAST. US REP REITERATED THE US VIEW ON THE DISCLAIMER, THAT THE US COULD BROADLY SUPPORT THE DISCLAIMER LANGUAGE IN PARA 4 (SIC) OF THE FRG WORKING PAPER, COULD ALSO OF COURSE STILL ACCEPT ITS OWN ORIGINAL LANGUAGE, AND CONSIDERED IT UNNECESSARY TO DRAFT NEW LANGUAGE ON QUESTIONS WHERE THERE ARE ALREADY WESTERN POSITIONS, SUCH AS ON PHASE II REDUCTION COMMITMENTS AND UNIT REDUCTIONS.

6. FRG REP ALSO URGED WORK ON THE FRAMEWORK OF THE INITIAL PROPOSAL TO THE EAST. THE PROPOSAL COULD BE MADE IN AN EXPLORATORY FASHION. HE REITERATED THAT HIS AUTHORITIES BELIEVE WE SHOULD NOT EXCLUDE REQUIRING IN THE FRAMEWORK PROPOSAL A DIVISIONAL BREAKDOWN AT THE OUTSET. BONN ALSO WISHED TO ASK MC REP TO PREPARE AN INFORMAL AIDE MEMOIRE ON WHETHER THERE WAS ANOTHER WAY TO BREAK DOWN AIR MANPOWER BESIDES THE ONE SUGGESTED BY THE UK. (COMMENT: THIS IS THE LATEST INDICATION THAT THE FRG HAS NOT YET MADE UP ITS MIND ON AIR MANPOWER. END COMMENT.) BELGAIN REP NOTED THAT A POSSIBLE COMPROMISE BETWEEN THE FRG WAY OF HANDLING DIVISIONAL DATA, AND THE VIEW OF MOST OTHER ALLIES, WOULD BE TO INDICATE TO THE EAST IN THE INITIAL PROPOSAL WESTERN

SECRET

SECRET

PAGE 03 NATO 05526 02 OF 03 171430Z

WILLINGNESS TO GO TO DIVISIONAL DATA, BUT THAT IF THE EAST WISHED TO START ONLY WITH MAJOR UNITS, THAT WOULD BE ALRIGHT. DUTCH AND UK REPS NOTED THAT THE INITIAL PROPOSAL TO THE EAST WOULD HAVE TO MAKE EVIDENT THAT THE EAST COULD CALCULATE NATIONAL FIGURES INDIRECTLY. BELGIAN REP SAID THAT ANY SPC WORK ON THE FRAMEWORK OF THE INITIAL PROPOSAL SHOULD BE ON THE HYPOTHESIS THAT THE "OTHER PERSONNEL" QUESTION WILL BE RESOLVED ALONG THE LINES DESIRED BY THE MAJORITY. HIS AUTHORITIES WERE READY TO WORK ON THIS HYPOTHESIS.

7. IN VIEW OF GENERAL CONSENSUS, INTERNATIONAL STAFF WILL PREPARE A TEXT OF DRAFT GUIDANCE ON THE DISCLAIMER, IN ADVANCE OF THE NEXT MEETING, TO HELP FOCUS DISCUSSION. SPC AGREED THAT IT WOULD BE PREMATURE TO START WORKING ON TEXTS ON THE FRAMEWORK OF THE INITIAL PROPOSAL TO THE EAST.

8. THE SPC WILL MEET NEXT WEEK ON TUESDAY, JUNE 21, AND THURSDAY, JUNE 23.

9. COMMENT: IN THE TACTICAL SITUATION EXISTING HERE, WE SEE NO ALTERNATIVE BUT TO SEEK TO MAKE WHAT PROGRESS CAN BE MADE ON ISSUES OTHER THAN "OTHER PERSONNEL." GIVEN THE STRONG FRG DESIRE TO PURSUE THIS COURSE, THE WILLINGNESS OF OTHER DELEGATIONS (INCLUDING NOW THE UK) TO GO ALONG, AND THE NEED NOT TO LOSE TIME THAT COULD BE SPENT ON SUCH ISSUES, WE ARE NOT REFUSING TO ADDRESS OTHER ISSUES UNTIL THE FRG HAS AGREED TO SUBDIVIDE "OTHER PERSONNEL" BY NATIONALITY.

10. WE STATED OUR VIEW ON THE DISCLAIMER IN PARA 6, REF B, I.E., THE PROBLEM RE DISCLAIMER LANGUAGE WILL BE THE QUES-

SECRET

NNN

SECRET

PAGE 01 NATO 05526 03 OF 03 171429Z  
ACTION ACDA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 ACDE-00 SSO-00 NSCE-00  
USIE-00 INRE-00 FEAE-00 OES-07 NRC-05 ERDA-05  
CIAE-00 H-01 INR-07 L-03 NSAE-00 OIC-02 OMB-01  
PA-01 PM-04 PRS-01 SP-02 SS-15 TRSE-00 NSC-05  
/095 W

-----171448Z 114201 /43

O 171340Z JUN 77  
FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 4277  
SECDEF WASHDC IMMEDIATE  
INFO USDEL MBFR VIENNA  
AMEMBASSY BONN  
AMEMBASSY LONDON  
USMISSION GENEVA  
USNMR SHAPE BE  
USCINCEUR VAIHINGEN GER

S E C R E T SECTION 03 OF 03 NATO 05526

TION OF PHASE II REDUCTION COMMITMENTS AND UNIT REDUCTIONS.  
WE RECOMMENDED IN THAT MESSAGE AGAINST THE DRAFTING OF NEW  
LANGUAGE TO FURTHER DEVELOP NAC GUIDANCE ON THESE TWO  
ALLIANCE POSITIONS. AT THE SAME TIME, WE DID NOT BELIEVE  
IT WISE FOR THE US TO TAKE ON THE FRG DIRECTLY ON THESE TWO  
ISSUES, PARTICULARLY ON PHASE II REDUCTION COMMITMENTS,  
E.G., BY REJECTING ANY MENTION WHATEVER OF THEM IN THE  
GUIDANCE. SUCH A US POSITION, EVEN TAKEN ONLY AS AN INIT-  
IAL STEP, WOULD PROBABLY BECOME KNOWN TO GENSCHER, AND  
COULD RAISE FURTHER DOUBTS IN HIS MIND REGARDING THE WISDOM  
OF PROVIDING NATIONAL SUB-TOTALS. HENCE THE RECOMMENDA-  
TIONS WE MADE IN PARAS 7 AND 8, REF B, WHICH WE WERE  
AUTHORIZED TO DRAW ON IN PARA 1, REF C.

11. THERE WILL NOT, IN FACT, BE A PROBLEM RE DISCLAIMER  
LANGUAGE, IF FRG REP IS CORRECT IN HIS UNDERSTANDING THAT  
SECRET

SECRET

PAGE 02 NATO 05526 03 OF 03 171429Z

IT WOULD BE USFFICIENT FOR BONN IF THE GUIDANCE SIMPLY  
NOTED FOR THE INFORMATION OF THE AHG THE EXISTING ALLIANCE  
POSITIONS ON PHASE II REDUCTION COMMITMENTS AND UNIT REDUC-  
TIONS. THIS WOULD ACCORD WITH THE FIRST SENTENCE OF OUR  
RECOMMENDATION IN PARA 7, AS WELL AS PARA 8, REF B. IF,  
HOWEVER, THE FRG SHOULD INSIST ON RELEASING TO THE OTHER  
SIDE THE INTERNAL ALLIED POSITION ON PHASE II REDUCTION  
COMMITMENTS, WE PLAN OURSELVES TO ENDORSE THE IDEA OF A  
NOTE FOR THE INFORMATION OF THE AHG AS SUGGESTED BY CITRON  
IN SPC, PER THE FIRST SENTENCE OF PARA 7, REF B. WE PLAN  
TO HOLD IN RESERVE THE SECOND RECOMMENDATION IN PARA 7,  
REF B, THAT WE WOULD BE WILLING RAPIDLY TO CONSIDER ANY  
FINDING BY THE AHG THAT RELEASE OF THE INTERNAL ALLIANCE  
POSITION HAD BECOME OPERATIONALLY NECESSARY.

12. ACTION REQUESTED: WE WOULD APPRECIATE, IN TIME FOR  
SPC MEETING TUESDAY, JUNE 21, GUIDANCE PREVIOUSLY REQUESTED  
ON: A) AIR MANPOWER; AND B) ANY PARTICULAR COMMENTS THE US  
WISHES TO MAKE ON THE UK PAPER. STREATOR

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 17-Jun-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977NATO05526  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** RR  
**Errors:** N/A  
**Expiration:**  
**Film Number:** n/a  
**Format:** TEL  
**From:** NATO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770643/aaaablhp.tel  
**Line Count:** 330  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE  
**Message ID:** af71827a-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION ACDA  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 7  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 STATE 67040 (DTG 252317Z MAR 77), 77 USNATO 4892 (DTG 071642Z JUN 77), 77 STATE 132975 (DTG 090051Z JUN 77)  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 28-Oct-2004 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2105682  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MBFR: DATA DISAGGREGATION: SPC MEETING JUNE 16  
**TAGS:** PARM, NATO  
**To:** SECSTATE WASHDC WASHDC MULTIPLE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/af71827a-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009